1:Redfield E-5 (1926-1927)1930
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476 653 [624] [463] The municipal government, it has already been suggested, is more formal than actual; and there are few special functionaries in charge of public repairs and improvements. The *ayuntamiento* employs men to care for the building in which the government has its offices, and to sweep and water the central *plaza*. But other repairs and maintenance operations are performed by individuals or groups of neighbors particularly concerned. If a water tank is dirty, it remains so until someone who draws water there is moved to spend the time and labor necessary to clean it. Tasks requiring many men and involving several techniques and kinds of materials are done by men living in the [621] *barrio* where the repair must be made. If the proposed work is considerable, the consent of the *ayuntamiento* must first be obtained. This is, however, almost entirely formal. The local government does not pay for the work out of local funds or employ workmen. For example, when in 1927 a new set of stone troughs for washing clothes was put up where the *barrio* of La Santísima meets that of Santa Cruz, one of the *ayudantes* living in Santa Cruz asked consent of the *presidente*. A few of the elder men of the two *barrios* organized a party to make the repairs. One contributed the lime; another hauled the sand; others labored for a day or more. The *ayuntamiento* con- [273] tributed nothing but the *aguardiente*.

[651] [192] [491] Such co-operative labor is stereotyped, and bears the special name *cuatequitl*. This word is from the ordinary word for work (*tequitl*) and a root meaning

2:Lewis E-5 (1943-1948)1951 NU37 Tepoztlan NU37

site in a barrio to which neither spouse belongs and thereby acquire membership in a barrio new to both of them.

Each barrio elects a *mayordomo* who is in charge of barrio affairs. To be eligible for *mayordomo* one must be a native of the village, a member of the barrio and a married man, though exceptions to the latter are known. A reputation for honesty and a willingness to serve the barrio are of course essential. The position of *mayordomo* is one that takes a lot of time and expense. As a rule the rich families do not seek this position, though there may be some pressure upon them to accept. Normally the *mayordomo* is elected for one year, but during recent years there has been a paucity of candidates, especially in the smaller barrios, and some *mayordomos* have had to serve for as long as five years at a time. Recently the barrio of San Sebastián had to get a member of the adjoining barrio of San Miguel for a *mayordomo* because they could find no one within the barrio who wanted the job. The election for *mayordomo* takes place the evening before the Day of the Dead, when the barrio members meet in the churchyard. Only the men participate. A bonfire is made, punch is served, and likely candidates are briefly discussed. A few speeches in Náhuatl may be made and the *mayordomo* is selected by mutual agreement. There is no formal voting. Barrio elections come the closest to truly democratic processes in the village. The elections are not controlled by the priest of the central church.

The incumbent receives from the former *mayordomo* a list of the contributors of the barrio, the key to the church and to the trunk or chest where the religious objects and ornaments are kept. Some of the more valuable jewels are entrusted by the *mayordomo* to a barrio member *de confianza*. The *mayordomo* also receives the funds of the barrio. Most barrios have a fund of a few hundred pesos. In 1943 Los Reyes had 150 pesos and Santo Domingo had 450 pesos.

The *mayordomo* is responsible for the collection of *limosnas*, the organization of the barrio *cuatequitl* or collective labor for the upkeep of the chapel, the preparation and organization of the barrio fiesta, and the maintenance of the church. To do all of this he appoints assistant *mayordomos* and committees who are responsible to him. The *mayordomo* has no authority beyond his personal appeal and prestige. During the twenties when the Cristeros attacked the village, the *mayordomos* organized defense corps for the protection of the barrio chapels.

The most important role of the barrio is religious and social. The barrio saint is a symbol of the collective spirit of the barrio, and the barrio organization—with its *mayordomos*, collective labor on the communally owned plot of land, and the annual barrio fiesta—acts as a unifying influence. This aspect of the barrio was well described by Redfield and, except for a few changes, still holds today.

But it is at the time of the fiesta that the collective importance of the *barrio* members reaches its highest importance, and the chapel becomes the great focus of interest for the entire *pueblo* and even for neighboring villages. The decoration of the chapel, the ceremonial bringing of the candles, the burning of the candles, the erection and burning of the *castillo*, the preparation and consumption of festal dishes, the playing of the ancient

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land tenure: 6

THREE TYPES of land tenure are found in Tepoztlán: communal land holdings, *ejido* holdings, and private holdings. Communal lands comprise approximately eighty per cent of the land of the municipio and include four of the five land types, *texcal*, monte, *cerros*, and *terrenos cerriles*. These lands have belonged traditionally to the municipio and have been under its control. Any member of the municipio enjoys the right to use these lands, and they are not divided into plots.

Ejido lands constitute somewhat less than five per cent of the land within the municipio and consist primarily of arable land for plow agriculture. *Ejido* lands are communally owned by the municipio but are under the control of locally elected *ejido* authorities, rather than the regular municipal authorities. *Ejido* holdings differ from other communal holdings in that they are divided into small plots and assigned to individuals in accord with the rules of eligibility established by the National Ejido Program. *Ejido* and private holdings are practically identical, except that the former cannot be sold. However, *ejido* plots may remain in the same family for many years and may be passed down from father to sons if the need for the land can be satisfactorily proved. Private holdings consist mostly of the land used for plow agriculture and constitute about sixteen per cent of all the land in the municipio. Private holdings are held in fee simple, and ownership must be proved by legal title.

It is important to remember that in Tepoztlán all three types of landholdings are worked individually rather than collectively. The only exception relates to the working of church lands. Here we find a curious combination of what is technically private ownership with a collective form of labor. Each of the seven barrios "owns" a plot of land which is worked collectively by the members of the barrio for the support of the barrio chapel. The land, however, is registered in the name of a trusted barrio member because of the law against the church ownership of land. This type of collective working of land is an old pattern. Before the Revolution of 1857 each of the twenty saints in the large central church of the village had its plot of land which its particular devotees worked collectively. The similarity between this system and that of the pre-Conquest days is noteworthy, and it is possible that

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City, appealed for *ejido* lands for the landless families in the village. The petition for *ejidos* asked that the lands of the neighboring Hacienda of Oacalco, which had taken Tepoztecan lands in the eighteenth and early nineteenth centuries, be restored.

After almost ten years of petitioning and investigations, the request was finally granted, and by a presidential order of November 24, 1929, Tepoztlán received in restitution 2,100 hectares of land from the Hacienda of Oacalco. Of these 2,100 hectares of land, 200 were unirrigated land cultivable only during the rainy season, 500 were forest lands, and 1,400 were scrub forest lands suitable for mixed grazing.[4] This meant that there were only 200 hectares of cultivable land available for distribution in individual *ejido* plots. In addition to these lands, there have recently been other so-called *ejido* grants. In 1937 and again in 1940, the Departamento Agrario created *ejidos* out of portions of the communal lands and allotted these lands to individual Tepoztecan families.

The working out of the Agrarian Reform Laws and of the *ejido* program in Tepoztlán has not been without difficulties. It has led to a conflict between municipal and *ejido* authorities. In the past the communal lands were under the jurisdiction of the local municipal authorities. However, the presidential order of November 24, 1929, gave Tepoztlán the lands it had lost and included a clause which stipulated that in the future the communal lands, as well as the lands granted to the municipio as *ejidos*, were to be under the jurisdiction and administration of *ejido* authorities.

This order violated an old and well-established tradition which had received legal expression in the laws of the state of Morelos, whereby control of all communal lands was vested in the municipal government. Shortly after the presidential decree was passed, conflicts between the newly created *ejido* authorities and the municipal authorities broke out. The municipal authorities insisted in their right to control the communal lands, and when the *ejidatarios* refused to recognize this authority, they were jailed. The sending of federal troops to the village was threatened, to straighten out the confusion. Legally and technically the point of view of the Departamento Agrario won out, thereby weakening local authority.

One of the results of the change in authority is that the very scanty income of the municipio has been further reduced. It may be noted that this trend from local to national authority over communal lands began in 1926, when the Forestry Department took over responsibility for controlling and preserving the forest resources of the nation. Since that date, Tepoztecans who want to cut or burn wood for charcoal must, in theory, obtain the permission of the forestry authorities and pay the tax set by them. However, as we shall see later, in practice there are many violations; and at the time of this writing there is a flagrant disregard of any authority whatsoever in the making of charcoal.

Another conflict resulting from the *ejido* program in Tepoztlán is that between the *tlacololeros*, who have traditionally depended upon the communal lands for hillside agriculture, and the newly created *ejidatarios*. These two have come to be

[4] Most Tepoztecans think of this land as part of the communal holdings; only the arable portion is called *ejido*.

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[1939-1940]

During this administration there were some efforts to complete the highway between Tepoztlán and Ysutepec. After many attempts the administration succeeded in getting the state government to send a few men to work. They completed a small stretch of road. At the end of the administration, the municipal president began to work in politics, with the aim of leaving some friend or relative of his as his successor. He even began to inform the towns in the township of the official slate, and he was quite involved because he was leaving his stepfather as the future attorney general. This slate was victorious, as may be easily understood, since there was no opposition candidate. The municipal president organized a dance for the installation, as a symbol of his satisfaction with his administrative effort, although almost nothing was done during his term, except the paving of a few streets. 175 646 661

ADMINISTRATION OF 1941–42

On the eighth of December, 1940, the victory was won by the only candidate for the municipal presidency, with the other councillors whose names were as follows: President, Fulgencio Campos; Attorney General, Saturnino Córdova; and Comptroller, Fortino Lara. To complete the installation, a lively dance was organized in the market place at eight in the evening on December thirty-first, and at ten the following morning the transferring of the municipal powers was accomplished. Shortly after the installation the municipal president called together all the councillors and employees of the township, and when they were all together he spoke to them, pointing out the errors that the previous council had committed, with relation to the frequent drinking sprees of the municipal president and all the employees. He proposed that if any one of them wanted to take a few drinks, he should ask permission the day before, so that his place might be taken by someone else. In this way, it would at least be known that an employee was not staying away because he had some other job to do. All the employees and councillors accepted the proposal. 175 646 663

The council began to work and make efforts for the introduction of electrical power into the town,[20] making trips to Mexico City to interview the chiefs of the Secretariat of National Economy. Engineers were sent to the town to make studies to be submitted for the consideration of the high chiefs of this secretariat. A few months after the installation of the municipal president, his aspirations for improvements in the town fell to earth. Before becoming president, Fulgencio Campos had many illusions about the council having plenty of funds which might be used to improve the economic situation of the inhabitants. He soon lost heart, seeing that the municipal treasury was not receiving the money that he had imagined it would. He had also been saying that the previous presidents had done nothing for their people because they did not want to, and that they became presidents in order to get drunk and to commit misdemeanors. [377]

Saturnino Córdova was functioning as attorney general and under-secretary of the Ministerio Público, and he was not at all qualified, for he could hardly sign his name. The municipal president proposed that it would be preferable that Córdova might better occupy the post of comptroller, changing with Fortino Lara so that the latter might become attorney general. Córdova was not opposed to this and in an act of council the change of commissions was recorded.

This council had many difficulties with the Commissariat of the Ejidos, because the [624]

[20] In 1947, the date of my last visit to the village, Tepoztlán still had no electricity.

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[1941-1942]

175 646 663 [624] [652] latter had control of the forests. The municipal president maintained that the commissariat should not have authority in matters of forestry. There was a certain amount of hatred between them, though not declared. The council was seeking funds to meet the outstanding expenses which were incurred within the municipal administration. Seeing that there were no sources of revenue, the council voted to call together on a certain day all the charcoal makers and to ask them for their cooperation; that is, that they should give one day's work to cut down trees and cut them into logs, so that they might make charcoal kilns for the benefit of the council, and that the profits from those kilns would go into the municipal treasury.

All agreed to accept and to meet on the appointed day in the appointed place to cut the trees. The charcoal makers only cut about ten trees, which yielded little money for the council's purposes. There was nothing to do about it but give in, because only enough [652] money came of it to pay the person who watched over the furnace when it was burning. The municipal president despaired more than ever, because he saw that the money coming into the municipal treasury was barely enough to pay the few miserable salaries of the township employees. Not even the police could afford three men to keep watch over the peace.

The municipal president did not give up. He wanted to follow faithfully what he had promised. He began to work to improve the public market, soliciting federal aid. When it came to the ears of the dwellers in the town that there was a question of building the market, some of them immediately went to the municipal president's office; they made it clear that if such a market were to be completed, their properties in that vicinity must be respected. The municipal president demanded documentation to substantiate the true ownership of the small pieces of land which were within the property belonging to the township. Most of them presented their documents, and they reached a settlement that it would be preferable to pick the property by lot, in agreement with the owners. And, together with the council, they would finish the rooms which would be used for trade. As was said before, all this reached the stage of study but nothing more was ever done.

About the month of August of the second year of his administration, Fulgencio Campos admitted that he was failing in his intention to bring about some improvement [367] for the town. He decided to play his last card and pave the public gardens. This time he [653] interviewed not the civil authorities but the military. It happened at the time that federal workers were within the township breaking stone for the highway. Campos interviewed the chief of the military zone and set forth all the reasons for his aspirations and his desire to leave some work for his people. The military chief agreed that a few of the trucks which were being used to carry stone for the highway should be left at the municipal president's office so that they might be utilized in the paving of the public gardens. The trucks arrived right away, and the council tried to raise funds to pay for the sand and cement. The council agreed that the work should be completed after the end of the rainy season, that is, about the month of October, so that the rains would not slow up the work of the paving.

175 646 682 The day of the national celebrations, that is, the sixteenth of September, the comptroller, Saturnino Córdova, who was commissioned to list the animals at the slaughterhouse, got drunk with some friends. Most of his acquaintances were men in the meat business.

On the seventeenth it was learned that Córdova had disappeared and could not be found anywhere. About five in the afternoon a woman reported a corpse in a ravine near

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[1945-1946]

175 646 658 But as there are always people who try to interfere with the work of the individual in charge, these people got together and complained to the government of the state. They declared that they were being charged large sums, and that the money was being taken by the municipal president for himself. In view of this, Campos was suspended and called before the governor of the state, to render an account of the funds collected. The governor of the state later realized that these charges were merely calumnies with which the people were trying to discredit the municipal president.

175 646 [624] This council did not work in harmony with the Commissariat of the Ejidos, since they were of opposing parties. Because of this, the Commissariat of the Ejidos tried to usurp some properties of the township, such as the textile workshops, which are almost on the edge of the town. It was on this account that Campos, seeing that this was wrong, tried to oppose them. He also opposed them in the matter of the communal forests, which, though owned by the town, were being managed by the Commissariat of the Ejidos.

During this administration they also held the inauguration of the school which had been built by the request of Angel Bocanegra. Of course, there had to be high personages present, among them the president himself. The council tried to get together some funds for the inauguration, proceeding immediately to print coupons for sale to the citizens. The governor of the state learned of this and, as the state government had taken on itself the matter of the inauguration, he ordered that the funds which had been collected in the town should be refunded to each of the contributors.

On one occasion when the governor was to speak on the matter of the inauguration, the municipal president was not to be found in the town, and this was sufficient reason for the governor to become very angry. Speaking with the enemies of the council, he declared to them that they were authorized to impeach Campos and all the other members of the council and to set others in their places, who would know how to take care of the administration of a town. Some people wished to do this, but others decided that it was preferable that Campos should continue.

On the day of the inauguration of the school, Campos pinned a medal on Angel Bocanegra, calling him "favorite son of this town," and he also pinned another medal on the governor. When this council finished its term, it also tried to elect its candidate for the [666] municipal presidency. He was an intimate friend, but he could not win because of being from another township.

SUMMARY

The above account gives some insight into the behavior of politicians and touches upon some of the salient aspects of political life in the village. (See Fig. 48.) These might be summarized briefly as follows:

631 642 [666] (1) According to the law of the state of Morelos, municipios are to be free and autonomous political and administrative units. In practice we have seen that this is not the case. Rather, the municipio appears to be no more than an administrative dependency of the governor. It is he who resolves conflicts and makes most of the important decisions for the municipio, including the determination of who shall be the successful candidate. The incident cited above, whereby the president arranges with the opposition group in Tepoztlán to depose the president because the latter did not happen to be in the village when the governor made an unexpected call, is indicative of his arbitrary action.

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666 641 become quite enthusiastic participants in the election campaigns. Much of this is stimulated by visiting politicians who are skillful in making promises which Tepoztecans no longer even expect to be fulfilled. As a result they generally favor the opposition candidate as a matter of principle.

665 (5) The Colonia Tepozteco plays a major role in the political life of the village and tends to direct politics toward the right; some, however, proclaim their adherence to the principles of the Mexican Revolution. The Colonia keeps in close touch with the villlage and advises the village leaders on all important undertakings and offers legal and financial aid when the occasion arises.

646 (6) Finally, the accounts show the division within the municipio government itself. It is a rare administration in which the three major officials, the president, the [631] *síndico*, and the *regidor* work harmoniously. There are also administrative dif- [624] ficulties between the municipal authorities and the federal and state authorities, particularly between the president and the Commissariat of the Ejidos.